

STATE OF MARYLAND CDBG PROGRAM

RECOVERY HOUSING PROGRAM

SFY 2024 APPLICATION



**Wes Moore, Governor
Aruna Miller, Lt. Governor**

*Jacob R. Day, Secretary
Owen McEvoy, Deputy Secretary*

*DHCD
Division of Neighborhood Revitalization
7800 Harkins Road
Lanham, MD 20706
301/429-7525
TTY/RELAY 711 or 1/800-735-2258*



RECOVERY HOUSING PROGRAM APPLICATION SFY 2023

1. Name of Jurisdiction: Carroll County	
2. Address: <div style="text-align: center;">225 North Center Street Westminster, MD 21157</div>	3. Name of Subrecipient, if applicable, and their Unique Entity Number: <div style="text-align: center;">Westminster Rescue Mission UEI #: XAHWEUJMDV95</div>
4. FID Number: 52-6000910 Unique Entity Number: <div style="text-align: center;">RA72VPNF3ND3</div>	5. Name, phone number and email of jurisdiction's contact person for this application: <div style="text-align: right;">Debby Standiford Dstandiford@carrollcountymd.gov 410-386-2212 410-848-0003 (Fax)</div>
7. Address of facility (Full street address(es) and zip code required): <div style="text-align: center; font-size: 1.2em;">TBD</div>	
10. CDBG request: \$ <u>1,750,000</u> <div style="margin-left: 40px;">Local funds \$ <u>38,000</u></div> <div style="margin-left: 40px;">Other funds \$ <u>0</u></div> <div style="margin-left: 40px;">Total costs \$ <u>1,788,000</u></div>	11. U.S. Congressional District No. Dutch Ruppersberger State District No. (List State legislators for entire district): <div style="text-align: right; font-size: 0.9em;"> State District No. 5: Senator Justin D Ready Delegate Chris Tomlinson Delegate April Rose Delegate Christopher E Bouchat State District No. 42C: Senator Chris West Delegate Joshua Stonko </div>
12. Date Public Hearing held: 10/12/2023 <i>(Attach minutes and hearing notice to application)</i>	13. Required Resolution attached? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
14. Is Citizens Participation Plan current? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No Dated: 4/27/2023 If not, did you attach new plan? <input type="checkbox"/> Yes <input type="checkbox"/> No	
15. Is Anti-Displacement Plan current? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No Dated: 4/27/2023 If not, did you attach new plan? <input type="checkbox"/> Yes <input type="checkbox"/> No	
16. If applicable, did you complete Debarment Check on application subrecipient? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	
17. Digital Photos and Drive included? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No <i>(each must be labeled)</i>	18. Date: 10/18/2023

Part A: Project Description

Attachments:

See May 2023 Submission for:

Recovery Housing for Pregnant Women & Women with
Children Program Handbook

PART A

PROJECT DESCRIPTION: Describe the proposed project in detail. Include location and specific activities to be undertaken. Attach photos of property to be acquired and a map showing the location.

Westminster Rescue Mission's Addiction Healing Center proposes to acquire a property in Westminster, Maryland (preferably within 7-10 miles or closer to the Mission's Lucabaugh Mill location) to house women and their children, as well as pregnant women, to use as a recovery house and offer supportive services, including Substance Abuse Treatment.

At the time of this application, Westminster Rescue Mission has not yet located a suitable property, but considering the timeframe allocated in the notification of funding opportunity, the organization intends to identify, acquire, and renovate a suitable property within 12 – 18 months of receiving grant funds, if awarded. Within this time, the Westminster Rescue Mission also proposes to staff the acquired property and begin services. Included in the activities regarding property acquisition, the Westminster Rescue Mission also plans on launching an effective neighbor outreach campaign in order to facilitate a welcoming presence within the community where the property is located.

The Westminster Rescue Mission is requesting \$1.75 million funding for the purpose of acquiring this recovery housing for women with children. The ideal property intended for this purpose will be located in a rural farm-type setting in Westminster, Maryland on a substantial lot where the women and their children will be afforded ample space or safety, security, and leisure, while still close enough to needed services, such as schools, local school bus routes, and community programs. The property shall meet all livability standards and require minimal, if any, renovations necessary to alter the property for use as recovery housing. Any renovations required will be those to adapt the property for multiple family use or provide extra security for the women and children who will be temporarily residing at the facility. Renovations may also be needed so that the property is in compliance with the Americans with Disability Act. Livability renovations will be considered also, although the ideal property will not need to be renovated for this purpose. The housing will be designated as recovery housing and certified through the MCORR (Maryland Certification of Recovery Residences), therefore will be alcohol and illicit-drug free. The recovery housing will accommodate an average of two to three families (mother and children) as well as a recovery house manager; it will have at least 5 bedrooms and 3 bathrooms with a possibility for more. Bedroom spaces will be allocated in keeping with the requirements outlined in the Behavioral Health Administration's Office of Gender Specific Services, Recovery Housing for Pregnant Women & Women with Children (RHPWWC) program. The number of rooms authorized to a family depends on the number, ages, and genders of the family members. Reasonable accommodations will be made for persons with disabilities in accordance with the Americans with Disabilities Act (ADA).

The ideal property will also have a separate building, such as a garage or in-laws' quarters with a separate living space and full bathroom. This space will be designated for the 24/7 recovery house manager so that this individual can have privacy but be accessible to the tenants of the recovery housing. This will allow the families to have autonomy while accessing needed support and provide accountability. The main living area of the home will include a full kitchen with all necessary (refrigerator, stove, oven, and sink). Selecting a property with at least two levels of living space will be necessary to ensure separate living spaces for the families so that they can care for their children's needs without interrupting the other house members. Ideally, a property with kitchens and bathrooms located on separate levels (such as a finished basement inclusive of these amenities) will allow for multiple families to have convenient and independent living arrangements. Several designated living areas, along with separate areas specifically designed for playing and studying will be a priority when selecting the residence.

The Westminster Rescue Mission is searching for a property on several acres of land as well as one with ample parking available for both the residents and the staff. The ideal location of the recovery housing would be far enough away from the sections of Westminster that are known for high drug/criminal activity and close to schools and necessary services, such as a grocery store. Lastly, the property should be located within the community where local 12-step recovery meetings are easily accessible.

Recent comparable properties justify the 1.75-million-dollar request. The funding request will also allow for renovations to the home so that it will be ideal for multiple families, secure, and in compliance with the Americans with Disabilities Act. For example, 505 South Bend Court lists for \$1,300,000 and sits on over 25 lush acres. The property includes four bedrooms and 3 bathrooms and is located within 4.4 miles of elementary, middle, and high schools. It is also 4.9 miles away from the Westminster Rescue Mission. Renovations to the property would allow for an additional bathroom, as there is a rough-in already present for this in the basement where an additional bedroom could also be added. Fencing surrounds the property adding safety for the women and children and 7 acres of woods border the south side of the property. Additionally, 1165 Line Road, listing for \$1.6 million, is also a suitable property for this project. This property has five bedrooms and 4 ½ bathrooms and is located on almost 6 acres of land. The basement could be renovated to provide an additional bedroom. The property includes an 8,000 square foot detached garage with electricity and water which could also be renovated to allow for the house manager to live in this space. This property is located 9 miles away from the Westminster Rescue Mission and within 10 miles of local schools. Lastly, 3831 Lineboro Road is an additional example of the type of property that the Mission hopes to secure for the recovery housing. This property sits on 10 acres and is designed for multiple households. It has 5 bedrooms and 3 ½ bathrooms and is located 10 miles from the Mission's Lucabaugh Mill address. The listing price for this property is \$1,230,000, but this property would need several renovations to make it ideal for the recovery housing including the addition of a security system. An additional bedroom would be ideal as well, which according to HomeGuide will cost between \$25,000 to \$75,000 depending on size and location in the home.

In the initial round of applications regarding this grant, the Westminster Rescue Mission submitted a proposal detailing a specific property for the recovery housing but chose to withdraw the application due to significant neighbor concerns. During this round of funding, the Westminster Rescue Mission plans on organizing and implementing an effective neighbor outreach campaign that will alleviate misconceptions and address stigma surrounding recovery homes and help to ensure that the women and their children will be welcomed within the community. Communities are often suspicious of sober living or recovery homes, worrying that there might be criminals in the homes; that drug dealers will target the neighborhood; that the residents will disrupt the neighborhood; or that their property values will decline. These reactions are typically caused by misconceptions about recovery housing and could also be caused by reputations of other sober living homes that may have been poorly run. Dave Sheridan, President of NARR, the National Alliance of Recovery Residences, made the statement that "What providers know and understand about the experience of residential recovery is a lot different than the assumptions in the community at large. Those assumptions are often at odds with reality, but they are real to the people making them. Part of the challenge of a good operation is to change these stereotypes." The Westminster Rescue Mission plans to combat these misconceptions by communicating with the neighbors when a property is identified and provide education and awareness about recovery housing. Sharing information detailing the Westminster Rescue Mission's experience and upstanding reputation within the community, the tremendous support from Carroll County Commissioners and Carroll County Government, and the fact that the recovery housing will be held to standards outlined by the Maryland Certification of Recovery Residences (MCORR) will be included in the outreach plans. Neighbors will be provided with specific contact information for them to communicate any concerns or problems and clear resident expectations will also be communicated to the residents of the housing so that they understand the necessity for minimal disruptions to the neighborhood.

Part B: Project Need and Impact

PART B

NEEDS ASSESSMENT: Describe the need for the proposed project. Include statistics and other documentation supporting the described need and how the project will impact the need,

Located in central Maryland, with a population of 172,891 (as of the 2020 census), beautiful rural Carroll County ranks as the 9th wealthiest county in Maryland with a median household income of \$104,708, a poverty rate of only 4.2%, and the lowest unemployment in the State. Ninety-five percent of all students graduate high school and 38% of all residents have a bachelor's degree or higher. However, like most of the country, Carroll County has been hit hard by the nation-wide opioid crisis. According to the Carroll County Local Behavioral Health Authority's FY 2024 Strategic Plan, in 2022, 2,402 individuals who were Medicaid eligible received substance abuse services and 5,044 received mental health treatment. Less than 10 Medicaid eligible mothers in 2022 participated in a residential treatment program for women and children. Sadly, there were 74 fatal overdoses in 2018, with 70 being opioid related. Between 2020 and 2022 another 74 women were treated at Carroll Hospital for a non-fatal overdose. From 2018 to 2022, 83 females in Carroll County lost their lives due to a fatal overdose.

Mothers battling drug and alcohol addiction often face a tough choice: taking care of themselves or taking care of their children. For mothers seeking treatment for Substance Use Disorder in Carroll County, Maryland, there is no alternative to this untenable choice, as there is no recovery housing within the county that allows women and their children to reside together. The closest recovery housing program for women and children is in Baltimore, and with limited spaces available, out-of-county residents are unlikely to be accommodated. Westminster Rescue Mission wants to combat this gap in service and provide a solution to this devastating problem by offering stable, temporary recovery housing for women and children in Carroll County. To make this possible, the Westminster Rescue Mission will purchase a residence in a rural setting in Westminster, Maryland to house pregnant women and women with children who are in early recovery. The program will help to provide the support systems and care management needed for them to sustain sobriety and work towards fully independent living while safeguarding the family nucleus.

The state of Maryland, the local Behavioral Health Authority, and the Public Behavioral Health System in Carroll County, Maryland have all identified this service gap as a priority. In fact, according to the Maryland Behavioral Health Administration and the Department for Housing and Community Development, **the greatest need across the state of Maryland is recovery housing for women with children.** The Behavioral Health Authority led a Regional Stakeholder's meeting on April 21, 2023, where they identified state goals and priorities. One of the major goals recognized was to increase behavioral health programs that promote mental health, reduce ACE's (Adverse Childhood Experiences) and toxic stress, and prevent substance abuse, suicide, and related behaviors. Women and children recovery housing will address this goal and the Carroll County Behavioral Health Authority emphasized its immediate need. **With the BHA's support, the Westminster Rescue Mission is ready to fill this gap in service and securing a location for this recovery housing is the first step.** Through past experience, the Westminster Rescue Mission has knowledge and best practices to bring to the table, in addition with collaborative support from the local Behavioral Health Authority, the Carroll County Health Department, and Access Carroll Integrated Health Care to implement a recovery program for these women and children. Resources have been leveraged to implement this recovery support, but acquiring the residence has been the main obstacle. **Securing these funds would allow the Westminster Rescue Mission to move forward with this goal and begin the process of filling this huge gap present in Carroll County and the state of Maryland as a whole.**

Additionally, a Carroll County Local Management Board Needs Assessment published for 2019-2020 identified that Carroll County had an increasing number of opioid deaths as compared to the neighboring Howard and Frederick counties, despite having a lower population. The difference may lie in the fact that both Howard and Frederick counties offer recovery housing for women and children. The Needs Assessment also pointed out that the top four greatest unmet needs for children, youth, and families seeking services in Carroll County were transportation, affordable housing, mental health treatment and substance abuse treatment. Establishing recovery housing for women and children in Carroll County will address three of these four important needs. Another growing trend identified in 2010 by the Carroll County Fetal/Infant Mortality Review Board was that of an increase in substance abusing pregnant women. Consistently since 2008, 10% of all infant births had a positive toxicology screen for drugs or alcohol. Figures show that only 10-15% of the women who gave birth to these babies were referred to treatment. To combat this problem, the Carroll County Public Behavioral Health community has ramped up their efforts, using the SBIRT (screening, brief intervention, and referral to treatment) model, to connect mothers to appropriate treatment. Unless these women are separated from their newborns, there is no place to refer them in Carroll County. Carroll County needs to provide these women with an option to enter recovery housing which will help ensure that these babies will have better birth outcomes and be able to start life addiction free. **At the time of this application, there are currently no options for women to live with their children in a recovery housing environment in all of Carroll County.**

According to a 2007 study prepared for SAMHSA by The Center for Children and Family Futures, **70% of women entering treatment have children.** Although families are considered the central unit of society, the health and social services delivery systems, including those for alcohol and drug treatment, have been designed for individuals. There is a need for services that effectively and comprehensively address the complex needs of women with Substance Use Disorder and their children. **Emerging data regarding Substance Use Disorder treatment and women in recovery supports better outcomes for women who are allowed to stay with their children.** One of the largest barriers to women entering Substance Use Disorder treatment is separation from their children and studies show that this barrier reduces treatment access, retention, and increases relapse among women. Family demands prevent many women who use substances from seeking or completing treatment. These women may not have adequate resources to care for children or other family members for whom they are responsible. Recovery housing where women can temporarily live in a safe, stable, and supportive environment with their children will help to provide these women with sufficient motivation to sustain their sobriety. According to Brudenell (2000), most mothers who receive Substance Use Disorder treatment feel a strong connection with their children and want to be good mothers. Most want to maintain custody of their children and become caring and competent parents. For many women, the relationship with her children and her identity as a mother play a vital role in her sense of self. These relationships are important in recovery from Substance Use Disorder. Feinberg (1995), in an article titled "Substance-abusing mothers and their children: Treatment for the family," additionally states that society places a high value on a woman's ability to mother and her own perceived success or failure in this endeavor forms an important aspect of her self-concept. For a mother with a substance use disorder, this concept can be paramount.

Additionally, local demographic studies have identified sources of fragmentation and inefficiencies in care delivery within Carroll County, Maryland. Specifically, the annual Data-Informed Overdose Risk Mitigation (DORM) report prepared by the Maryland Department of Health in 2021 (released in July 2022), presented shocking statistics regarding individuals dying from overdose and their connection to the Public Behavioral Health System (PBHS). Statistics show that, in 2020, in Maryland, 51% of overdose fatalities were engaged in the PBHS during the year prior to their death. **Carroll County, though, had the highest percentage in the entire state of Maryland, with 67.2% of**

overdose decedents engaged in the PBHS system in the year prior to their death. Additionally, 48.8% of these individuals died within thirty days of their participation in the PBHS. Although it is positive that individuals in crisis are accessing behavioral health services, these statistics prove that a large portion of the individuals dying from overdose in Carroll County were seeking services or engaged in the local healthcare system during the year of their death, yet these services were not appropriate or adequate enough to prevent it. This data identifies significant opportunities to bolster communication and coordination within this Public Behavioral Health System in Carroll County to identify areas where the system may have failed these individuals. **Without women and children recovery housing in Carroll County, this huge gap in service will remain and women will continue to fall through.**

Part C – Program Description

Attachments:

See May 2023 Submission for

Program Policies

PART C

PROGRAM DESCRIPTION: Provide a detailed description of how the Recovery House will operate, including:

- **Referral and intake process**
- **Program management which includes: program policies, resident requirements for entering and remaining in the program, peer support model, and staffing**
- **Care management planning process**
- **Referral process for permanent housing and other community-based services**
- **Proposed participant outcomes and how these will be measured**

The Recovery House program's operation has been established through best practices learned through the Addiction Healing Center's women's program that was located at the Lucabaugh Mill Road campus and served 18 women from 2020-2022, as well as the requirements for the Pregnant Women and Women with Children Recovery Housing Program (RHPWWC) designed by the Behavioral Health Authority who distributed funds to the Carroll County Health Department to offer to eligible organizations. The Westminster Rescue Mission intends to seize the opportunity to take advantage of the funding available through the Carroll County Health Department associated with the RHPWWC program, but acquiring a property for the recovery housing has been the barrier up to this point. Once this property is obtained, the Westminster Rescue Mission will pursue MCORR certification as a recovery residence and apply for the funding intended to support the management of the recovery housing program. There are no other organizations in Westminster or Carroll County that have been able to apply for this funding, due to the lack of access to a property, therefore Westminster Rescue Mission has an excellent opportunity to secure funding through this source. The RHPWWC program has certain requirements and combined with the Westminster Rescue Mission's operating experience, the following program description details the Recovery Housing program:

- **Referral and intake process:**

The Recovery House Program for women and children proposed by the Westminster Rescue Mission will accept pregnant women or women with children who will benefit from recovery or are in early recovery from substance use disorder. Multiple levels of care will be offered to the women and provided to them based on their individual recovery needs. The women will be required to be attached to some form of substance abuse disorder treatment, whether that be outpatient or possibly participation in a program where the women can attend during the day and return to the residence in the evening hours to care for their children and sleep. Choice in care will be offered to the residents – the option to access Westminster Rescue Mission's Addiction Healing Center's treatment will be possible, but the women will be welcome to participate in other treatment options as well.

In addition, the women must have physical custody of their children or be eligible within 60 days of program entry for reunification. Additionally, they must be able to independently manage their own and their dependents' activities of daily living and must be a Maryland resident. Some women would enter the recovery program as a step down from residential treatment (3.3-3.7 levels of care), while others may be referred from outpatient treatment or self-referred as a step-up to treatment. Referrals to the program could come from several different sources, such as: self-referral, medical provider, mental health provider, medication assisted treatment provider, shelters, the Carroll County Detention Center, Department of Social Services, Maryland courts, or any agency actively working with the person being referred for services. Individuals who self-refer would be assessed as part of the intake process, and outpatient treatment would be required.

- **Program management including program policies including resident requirements for entering and remaining in the program, peer support model, and staff:**

Program management including program policies including resident requirements for entering and remaining in the program:

- If funding is secured through the RHPWWC grant program, the Westminster Rescue Mission will work collaboratively with the Carroll County Health Department to manage and implement the Recovery Housing Program.
- Referrals will be reviewed by the Recovery Housing Coordinator who will then contact the family to complete an eligibility screening which will include income verification. If the woman/family meets the minimum requirements, the Recovery Housing Coordinator will contact the Westminster Rescue Mission to confirm bed availability. If no beds are available, the woman/family will be placed on a wait list. Women/families who are placed on the wait list will be notified immediately after space becomes available. When availability is confirmed, the family will be referred to the Westminster Rescue Mission for intake and placement.
- The Recovery Housing Coordinator will be responsible for establishing an individual recovery plan for that individual/family after admission. The individual recovery plan will provide the resident the opportunity to identify short and long-term goals, identify support systems, and develop a structured course of action. Once an individual recovery plan is established, the woman/family will be given a 60-day stabilization period.
- After the 60-day stabilization period, evaluations will occur monthly to determine the residents' ability to remain in the program.
- Continued participation in the program will require demonstration to actively seek employment, attend school/training programs, or pursue volunteer opportunities. Services will be provided and required that include sober living activities and outpatient treatment for Substance Use Disorder and the women's school-age children will be required to attend school regularly when in session. General Recovery House rules will also be required to be adhered to, including agreement that residents will abstain from drinking or illicit substance use, sexual activity, violent behavior, having overnight guests, pets, and smoking. Residents may remain in the program for up to one year unless an extension for up to two years maximum is granted.

Peer Support Model:

The Case Manager will also be a Certified Peer Recovery Counselor. The role of the Case Manager/Certified Peer Recovery Counselor will be to support residents and their children during the recovery process and alleviate barriers that may interfere with the residents' ability to obtain permanent housing and maintain sobriety. This individual will serve as a mentor who will utilize lived experience to support the residents through their journey. The Case Manager/Peer Recovery Counselor will also refer the women and children to appropriate services within the community and help the women find permanent housing.

Anticipated Staffing:(The funding available through the BHA will cover some of the staffing for the recovery house, specifically the Recovery Housing Coordinator at minimum)

- **Chief Health Officer:** Angela Longe, PMHNP-BC, FNP-C, from the Westminster Rescue Mission will oversee the entire program.
- **Clinical Supervisor:** Kim Shalenko, LCPC, from the Westminster Rescue Mission will supervise the clinical staff for the program.
- **Recovery House Manager:** This individual will live at the Recovery House and will offer support to the residents. The Recovery House Manager will also be responsible for communicating and enforcing house rules and program requirements.
- **Case Manager/Certified Peer Recovery Counselor:** A Case Manager/Peer Recovery Counselor will meet with the women after admission, assess their individualized needs, and link them to outside services. This individual will be responsible for helping the residents secure permanent housing as well as guiding them through their recovery experience using their own lived experience as a model.

- **Recovery Housing Coordinator:** As discussed above, the Recovery Housing Coordinator will manage the intake process and establish an individual recovery plan for each resident.
- **Behavioral Health Counselor:** The Behavioral Health Counselor will offer mental health therapy to each woman in the residence.
- **Facilities Manager:** This individual will be responsible for maintaining the grounds and facility of the Recovery House.

Care Management planning process:

The Case Management planning process included in the Recovery Housing model will be made available for each resident and their children. Upon admission, a Case Manager would meet with the resident to identify individual needs and link the individual to appropriate services within the county. These services will include, but not be limited to, recovery community services (available 12-step and faith-based recovery meetings, relapse prevention education, outpatient Substance Use Disorder services), parenting classes, employment assistance (including workforce development opportunities and GED classes), medical and mental health treatment providers (including pre- and post-natal care for pregnant residents), assistance available through the Department of Social Services (WIC, SNAP, childcare assistance), domestic violence support services, and permanent housing programs (Carroll County or Westminster City Housing Choice Voucher Program or Human Services Program Permanent Supportive Housing Program). Residents will be required to meet regularly with their Case Manager and to show progress towards achieving self-sufficiency through accessing services. The Westminster Rescue Mission will provide a Case Manager to the residents who will also serve as the women's Peer Recovery Counselor.

In addition to identifying the individual needs and appropriate local services for the women in recovery, the Case Manager will also collaborate with the mothers to identify the needs and appropriate local services for their individual children. Mothers and their children will be connected with the local public schools/early learning programs, pediatric medical and mental health services, after school care (Boys & Girls Club, YMCA) and other childcare options, local amenities and recreation opportunities (public libraries, parks & recreation), and enrichment activities offered by partner organizations and appropriately vetted volunteers through the Westminster Rescue Mission. On site at the recovery housing, the children will have access to safe, designated play areas and study areas.

- **Referral process for permanent housing and other community-based services:**

Recovery House residents will also be required to actively seek permanent housing through applying for housing opportunities and/or working with the Case Manager to identify local housing options. Upon admittance, the residents will be informed that the Recovery Housing is temporary and that one of the main goals will be to help them locate safe, affordable housing for their family. Through the care coordinator, residents will be linked to community organizations designed to help individuals find permanent housing, as well as other community-based services.

Residents will be expected to provide or procure their own transportation while residing in the recovery housing. If they require temporary assistance, they will have access to the (limited) local transport system and could be driven by staff or volunteers in one of the Westminster Rescue Mission vehicles currently in use for residents of the Addiction Healing Center on the Lucabaugh Mill campus. The Westminster Rescue Mission may seek to purchase an additional vehicle for use by the women and children's recovery house program, but that will not be intended as a primary means of transport for the residents.

- **Proposed participant outcomes and how these will be measured:**

The overarching goal of the Recovery Housing program is to allow the individuals to obtain and sustain sobriety while working towards achieving fully independent living and placement in permanent housing

upon exit. The initial expectation would be for the recovery housing to accommodate two to three women at a time, depending on the size of their families. It is anticipated that eight adults will be served in the first 24 months of the program. Successful outcomes will measure length of sobriety and show that residents are relocating to permanent housing and obtaining employment or involved in continuing education programs. Improvements in physical and mental health, for themselves and their children, will also be gauged. These outcomes will be measured in several ways. Data reporting on the number of women admitted and referred to any services will be tracked and reported to the Behavioral Health Administration monthly. The amount of these services provided will also be tracked and the service providers will report on the resident's success towards goal achievement. Short and long-term goals will have been identified through the individual recovery plans established by the resident and the Recovery House Coordinator during the first sixty days, therefore progress towards meeting these goals can be measured. Client and family satisfaction surveys will be conducted, and results will also be submitted to the Carroll County Local Behavioral Health Administration. Additional services may be identified as necessary through the outcome of these surveys as participation feedback will be integral to the success of the program.

Part D – Subrecipient Capacity

See May 2023 Submission for:

Westminster Rescue Mission Brochures
Projected Operating Budget
Audited Financials
501(C) (3) Letter

PART D

SUBRECIPIENT CAPACITY: Answer the applicable questions for the subrecipient below. If not applicable, indicate with "NA."

1. Number of years in operation? 55
2. Number of years providing substance abuse assistance? 55
3. Number of years providing supportive housing services? 55

Attach the following subrecipient documents as applicable, based on answers to the questions above:

1. Subrecipient's income and expense statements for past two years.
2. Operating budget with actual costs for the past three years for the leased facility currently operated by subrecipient.
3. Projected budget for the next three years the leased facility currently operated by the subrecipient.
4. Proposed three-year operating budget for the facility for which the subrecipient is seeking to acquire with CDBG funding.

Describe the subrecipient's history including successful outcomes that have been achieved in the past.

The Westminster Rescue Mission has been a prominent provider of substance use assistance in Carroll County, MD since 1968 and currently operates two separate, but intersecting programs: The Mission Food Program and the Addiction Healing Center. The Mission Food Program has become the largest distributor of food in Carroll County and along with providing five monthly food distributions to the community, they work with over twenty downstream partners to distribute food to individuals in Carroll County experiencing food insecurity. The Mission Food Program also provides food and workforce development opportunities to the Addiction Healing Center as the clients plan meals through the Food Program's provisions and gain skills through the Mission Food Program's activities, such as forklift and skid steer certification and filling food orders for the various community partners through the on-site pantry.

Westminster Rescue Mission also successfully operates the Addiction Healing Center, a licensed 3.1 ASAM level of care Substance Use Disorder treatment facility and has become accredited to provide recovery services through CARF (the Commission on Accreditation of Rehabilitation Facilities) since 2019 at its Lucabaugh Mill location. Although positive outcomes from participating in substance use disorder treatment are difficult to quantify, the Addiction Healing Center places 80-90% of graduates in employment during the last phase of their treatment. Those graduates who are not placed in employment

leave ready to enter the workforce through participation in qualifying skills and training programs. Additionally, the Addiction Healing Center offers aftercare services for individuals leaving treatment and many of the clients are willing participants in these services. The Addiction Healing Center is in the process of expanding available services to include 3.3, 3.5 ASAM levels of care and comprehensive outpatient services. Expectations are that these expanded services will be operational by the end of 2023. Transitional housing for men integrating back into the community after leaving treatment is also offered on the Lucabaugh Mill Road campus. Men can reside in the transitional housing for up to eighteen months and receive outpatient services and programming during their stay.

Each year that the Addiction Healing Center has operated has seen growth and today they are well-known throughout the recovery community in Carroll County and surrounding areas for their success in helping addicts and alcoholics recover. The growing census of residents reflects the reputation that the Westminster Rescue Mission has earned within the community. In 2022, they admitted 54 clients into their long-term recovery program, which normally lasts nine months. The treatment program has evolved since its inception and offers a holistic approach focusing on mental, physical and spiritual growth providing each client with a six-member care team (psychiatric nurse practitioner, case manager, counselor, workforce development manager, peer recovery counselor, and pastor) committed to person-centered recovery. Participation in any religious activity is optional. Within the last year, the Addiction Healing Center has added MAT (medication assisted treatment) to their treatment program which has increased the opportunity for more clients to enter the program. Additionally, expanding the treatment options by increasing the ASAM levels of care offered by the AHC, individuals requiring higher care needs will be able to receive services, therefore the AHC will be able to extend recovery services to even more individuals.

An integral part of the Addiction Healing Center's success in treatment is their workforce development program. Unique to the Addiction Healing Center, the workforce development program offers clients a chance to build and refine skills needed for productive employment and aids them in finding that employment before finishing treatment. The treatment program consists of three phases, and in Phase III, the clients can leave during the day to work in the community. Through this program, the Addiction Healing Center has helped clients to earn their GED, become trained as peer recovery counselors, obtain CDL licenses, become ServSafe certified, and obtain full-time jobs at established businesses within the Carroll County community such as Random House, English-American, and Performance Food Groups. Very few in-patient treatment centers provide their clients with this opportunity, but the Addiction Healing Center knows that when individuals in recovery involve themselves in productive work within the community their chance of maintaining sobriety increases.

Responding to the evident need in the community, the Westminster Rescue Mission opened their doors to treating women for Substance Use Disorder and opened a 3.1 ASAM level of care for women in 2020 on the Lucabaugh Mill location in a separate building from the male clients. This was the first in-patient recovery treatment available to women in Westminster, Maryland. Over time, although the treatment center operated successfully for two years, the Addiction Healing Center realized that in order to offer women the ideal environment to recover, moving the program to a location on a completely separate campus from men was necessary. Due to some of the social issues affecting women, such as sex trafficking and domestic abuse, having men present on campus was a barrier to some of the women's recovery. Additionally, women who are mothers did not want to leave their children to enter treatment and allowing children to reside with their mothers was not possible at the Lucabaugh Mill location.

In addition to successful Substance Use Addiction programs, the Westminster Rescue Mission has built and strengthened community partnerships within Carroll County. Today, Westminster Rescue Mission

works collaboratively with a multitude of community partners, building a strong continuum of care in Carroll County. Located central to the Westminster Police Department, Access Carroll Integrated Health Care, Carroll County Health Department and Carroll Hospital, the Westminster Rescue Mission has a unique opportunity to utilize their partner services to maximize the support the team of organizations can offer the community of Carroll County. For example, in August 2020, the Westminster Police Department adopted a Law Enforcement Arrest Diversion (LEAD) program in which police officers exercise discretionary authority at point of contact to divert individuals to a community-based, harm-reduction intervention for law violations driven by unmet behavioral health needs in lieu of the normal criminal justice system cycle. Individuals are instead referred to a trauma-informed intensive case-management program where the individual receives a wide range of support services, often including transitional housing and/or drug treatment. For the past several years, the above-mentioned organizations have worked closely with the Westminster Rescue Mission through referrals and provisions of care. By forming these partnerships with local law enforcement and health providers, the Westminster Rescue Mission has been able to provide Addiction Healing Center clients with a high level of comprehensive care.

The Mission Food Program has also risen to become a prominent member of the food security community within Carroll County and the state of Maryland. Along with being the largest distributor of food in Carroll County, they have become one of the state's five Redistribution Organizations of the Maryland Food Bank. Through these partnerships, the Mission Food Program can get food closer to those members in the community in most need and develop partnerships with community organizations sharing the same purpose. In February of 2022, the Mission Food Program hosted a Carroll County Food Partner Meeting at the Westminster Rescue Mission where members of the Carroll County community gathered to discuss strategies to address food insecurity. The meeting was so successful that there was a demand for more of these meetings so the Mission Food Program will begin holding regular monthly meetings of this group. In addition, the Mission Food Program added a fifth community outreach distribution to their repertoire in Hampstead which began in September 2023. Currently, they distribute in four different community locations: Taneytown, Finksburg, Manchester, and Eldersburg. The Mission Food Program also operates the Sparrow's Nest Food Pantry at the Lucabaugh Mill location twice monthly, providing distribution of food for The Emergency Food Assistance Program (TEFAP). Combined with the five monthly outreaches, the Mission Food Program provides 84 food distributions to the Carroll County community annually. The Mission Food Program has also become the main food hub for the charitable food community in Carroll County, supplying food to over 40 food pantries and soup kitchens in the area. The program provides mentorship and assistance with best practices to these organizations who supply food regularly to help fight food insecurity.

While the Westminster Rescue Mission does not currently specify in their mission or bylaws that they serve low to moderate income clients, it is clearly their focus from the following program stats: 91.4% of the clients in the Addiction Healing Center are Medicaid eligible, and thus meet the requirements for LMI. In the Mission Food Program, in the fall of 2022, 99.53% of reporting households were extra-low to moderate income households. The Westminster Rescue Mission is willing to update their bylaws as required by CDBG.

Part E – Community Support and Involvement

Attachments:

- Letters of Support
- Board of Carroll County Commissioners Public Hearing
 - Sign in Sheet
 - Meeting Transcript
 - Briefing Paper
 - Advertisement

PART E

COMMUNITY SUPPORT AND INVOLVEMENT: Describe community involvement with developing this project and application. Attach letters of support for this project and the CDBG funding. *NOTE: This activity is separate from the public hearing(s).*

Use this section to identify all potential partners, including the services they will provide and the approximate time commitment and value of those services.

The need for women's and children recovery housing has become evident in Carroll County for many years and various integral partners within the community support this proposed project. As identified earlier in the application, the Maryland Department of Housing and Community Development, in collaboration with the Maryland Behavioral Health Administration, has identified that recovery housing for women and children is the greatest need throughout the state of Maryland. Locally, the Carroll County Health Department and the Local Behavioral Health Authority have determined that the need for this housing is imminent and have set aside funding for recovery house program implementation that no one has been able to access due to being unable to acquire a property. Through firsthand experience operating a women's program, the Addiction Healing Center received multiple calls from women needing help and were not able to offer this help due to the inability to house their children with them during treatment. Various community organizations also received these cries for help and were unable to refer these women and children anywhere locally for housing. Through discussions and needs assessments, members of the Carroll County community have expressed their strong support and commitment to this project's purpose and will help to encourage qualifying women to participate through referrals and by word of mouth.

The following members of the community have pledged their support and commitment to providing services once this housing is established:

- **The Mission Food Program** – The Mission Food Program will provide food to the residents of the recovery house through food obtained from **The Maryland Food Bank** and donations from the **Feeding America** program. According to a Google estimate, the average family of 3 will require an average of 1,270 pounds of food a year. If the recovery house has 3-4 families per year, this totals 3,810-5,080 pounds of food necessary for their basic needs. If a pound of food, on average, costs \$3.50 (Feeding America statistics), then the value of the food provided by the Mission Food Program will range from **\$13,335 to \$17,780** per year on average.
- **Habitat for Humanity ReStore** – The Habitat for Humanity ReStore organization has agreed to provide furnishings for the recovery house. The Balance financial magazine, from January 2022, states that at minimum 10% of the purchase price of the home should be allotted to budget for furniture. This will be a one-time start-up donation that will amount to **10% of the value of the selected property**.
- **Access Carroll Integrated Health Care** – Access Carroll Integrated Health Care will provide primary medical care, dental care, and psychiatric care, as well as providing MAT services and a pharmacy for the clients to use regularly. The Addiction Healing Center will also offer psychiatric care and MAT services for the residents. In terms of value, the Peter G. Peterson Foundation (a nonpartisan organization dedicated to addressing America's fiscal challenges) states that the average cost of healthcare in the United States is currently \$12,900 per person and of that total, 20.3%, or \$2,618.70, per person is allotted to physician care, while 8.9%, or \$1,148.10, per person is allotted to pharmacy costs. Self.inc provides Mental Health statistics and states that the

average cost of Mental Health care in the US is \$287 per person monthly, therefore this amounts to an average of \$3,444 per person annually. Lastly, Medically Assisted Treatment (MAT), according to the National Institute of Health costs approximately \$5,000 annually per person. Totaling these figures, Access Carroll Integrated Health Care will be providing services that value up to **\$12,210.80 per person annually**.

- **Carroll County Bureau of Housing and Community Development** – Carroll County Housing Development will assist the women with obtaining permanent housing and one of the programs provided is housing vouchers for Section 8 housing. According to the Carroll County Housing and Community Development office statistics, a standard housing voucher's value is \$721 per month, therefore this amounts to **\$8,652 per person annually**.
- **Carroll County Health Department** – Through the Behavioral Health Administration, the Carroll County Health Department has funds available to support the operation of recovery housing for women and children. To date, the funding has not been able to be utilized because providers in the area have not had the capacity or the property/space to be able to support related programming. Should a women's recovery house become available, operational funds could be accessed.

Additionally, the Carroll County Health Department will provide the women with services including parenting classes, smoking cessation, STD clinics including free testing and care, vouchers for transportation, and assistance obtaining their birth certificates and identification cards. Many of these services are offered for free to individuals in need, and although there may be no cost to the individual for these services, they all have a monetary value attached. Most of the value for these services can be measured through time commitment to the women and this depends on use of services. If an individual in the recovery house accessed all available services, the time commitment would be approximately five hours per person per week, therefore **260 hours annually**.

- **Shepherd's Staff** – This organization helps low-to-moderate income individuals access financial assistance and will help to provide hygiene items to the women in the recovery housing. Depending on the financial assistance available, the value of this provision will fluctuate highly, but if a monetary value was to be placed on hygiene items (deodorant, toothpaste/toothbrush, shampoo, soap, feminine products), US News and World Report states that on average an individual spends \$60 per month. Shepherd's Staff will provide relatively half of this amount. This amounts to an annual provision of **\$360 per person per year**.
- **Human Service Program of Carroll County** – The Human Services Program of Carroll County provides financial help/aid, tax assistance, assistance with medical bills and security deposits to individuals within the community. The women in the recovery house will have access to their services regularly and if they take advantage of the provisions, depending on the service provided the money value could fluctuate greatly. The time commitment that the Human Services Program would provide is also dependent on the assistance needed, therefore it is hard to specify. Overall, though, each woman would be able to access the various services, therefore they could be spending several hours per week with an individual. If they spent two hours per week per individual, that could amount to **104 hours per year per person**.
- **Carroll County Workforce Development** – Carroll County Workforce Development will provide services to the women in the recovery house relative to job placement, skills, and career

counseling. These services include skills and aptitude tests, career/employment assessments, interview skills, one-on-one career counseling, resume assistance, and access to the internet, printer, copier, and fax machine. Since the Carroll County Workforce Development programs are at no cost to the participant, the value of these services lies in measuring time commitment. Depending on which services the women take advantage of the time commitment could vary from **3 – 10 hours weekly per person, therefore 156-520 hours annually.**

Other than service providers, there are many other organizations and individuals that are in support of the Westminster Rescue Mission acquiring this property and providing recovery housing. These organizations and individuals include:

- **Members of Congress:** Senator Chris Van Hollen (a representative from the Senator's office mailed a letter directly to DHCD in May during the first round of potential funding in support of WRM's application) and Representative Dutch Ruppersberger
- **Local and State Delegates:** Senator Justin Ready
- **Carroll County Sheriff:** Jim DeWees
- **Carroll County State's Attorney:** Haven Shoemaker
- **Westminster City Chief of Police:** Thomas Ledwell
- **Carroll County Government:** partners with Westminster Rescue Mission as a current recipient of CDBG CV funds; Westminster Rescue Mission Chief Executive Officer Stephanie Halley serves as co-chair of the Circle of Caring Homelessness Board which is operated by Carroll County Government as the HUD Continuum of Care Applicant



May 3, 2023

The Honorable Jacob R. Day
Secretary
Department of Housing & Community Development
7800 Harkins Road
Lanham, MD 20706

Dear Secretary Day:

As partners in the behavioral health community in Carroll County, Maryland, we would like to express our unequivocal support for the Westminster Rescue Mission's desire to acquire a residence to serve as a Recovery House for Women with Children.

Recovery housing provides a safe, stable, and supportive environment for individuals who are in early recovery from a Substance Use Disorder. It offers an additional means of support for individuals who are recovering from substance use and also provides shelter to these individuals who are often in need of temporary living environments. This environment will aid in sustaining sobriety while working towards fully independent living. In Carroll County, and specifically in Westminster, Maryland, there are very few recovery houses for women, and currently there are no recovery houses that accommodate women and their children.

The Westminster Rescue Mission's Addiction Healing Center has been an integral partner in our community for many years now and is a trusted source of recovery for members of our community. Recovery Housing where women can reside with their children present is desperately needed in our community. If the Westminster Rescue Mission received the funding to start this program, we would have somewhere locally to refer these families. Recovery Housing for women and their children will be a tremendous asset to the Carroll County community. Because the proposed location is not far from community services, the women and their children will have access to our facilities, and we will be glad to offer our services to these women and support their goals of recovery and self-sufficiency.

We look forward to working with the Westminster Rescue Mission in their proposed venture and sharing our resources to fill the gaps present in our community. We highly recommend the Addiction Healing Center at the Westminster Rescue Mission to receive these funds so that they may continue to provide the Carroll County community with vital services.

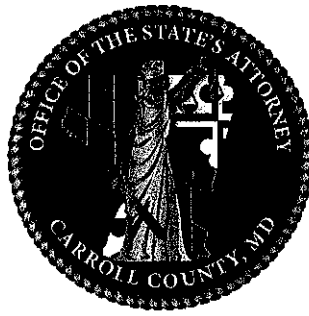
Sincerely,

A blue ink signature of Tammy Black, consisting of stylized cursive letters.

Tammy Black, BSN, RN
Executive Director
Access Carroll Integrated Health Care

A blue ink signature of Garrett Hoover, consisting of stylized cursive letters.

Garrett Hoover, MA, MHA, FACHE
President & COO, Carroll Hospital
Senior Vice President LifeBridge Health



April 27, 2023

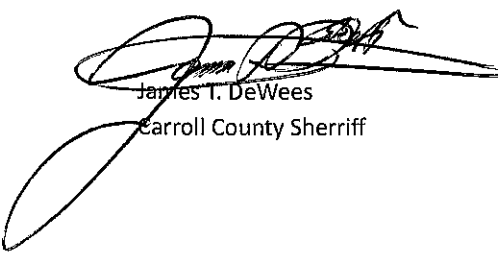
To Whom It May Concern:

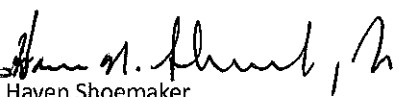
As leaders of the local law enforcement community in Westminster, Maryland, we would like to express our strong support for the Westminster Rescue Mission's desire to acquire funding for a residence to serve as a Recovery House for Women with Children.


Throughout Carroll County, and specifically the town of Westminster, the opioid crisis continues to be a pressing problem requiring strategic methods of prevention and education. County statistics show that since 2019, our county has seen over 3,000 overdoses and over 200 individuals have lost their lives due to this horrific crisis. Availability of recovery housing in Westminster for men far outweigh those for women, who also suffer from substance use disorder. Recovery housing for women with their children is nonexistent at this time in Carroll County, Maryland. It is a definite need in Carroll County, Maryland. From a law enforcement standpoint, the availability of such housing would help to keep women and their children safe and secure as well as offer them the recovery support that the women might not be willing to access if they had to make the choice to separate from their children. The likelihood of women entering treatment if it requires separation from their children is questionable, and these women needing treatment and recovery are more likely to become involved in the criminal justice system if unable to access recovery options. Concerns regarding the children's eventual criminal justice involvement also exist, but if the children are provided with a safe and secure living environment where their mothers are present, this chance is lessened. Providing recovery housing in the community for these families will increase positive outcomes for both women and children and lessen the burden on the law enforcement system.

Westminster Rescue Mission has become a trusted member of the Carroll County community providing long-term treatment, recovery support and temporary housing. Many individuals have transitioned from our detention center to their care for treatment and through this, we have built a strong relationship with the Mission staff. Their staff has willingly worked with our law enforcement team on many occasions to help keep the community safe and ensure that their needs are met. We fully support their efforts to extend their helping hand to women with children within the community and look forward to them receiving this funding.

Sincerely,


James T. DeWees
Carroll County Sherriiff


Haven Shoemaker
Carroll County State's Attorney


Thomas Ledwell
Westminster City Chief of Police

JUSTIN READY
Legislative District 5
Carroll County

MINORITY WHIP

Finance Committee



James Senate Office Building
11 Bladen Street, Room 315
Annapolis, Maryland 21401
410-841-3683 • 301-858-3683
800-492-7122 Ext. 3683
Justin.Ready@senate.state.md.us

THE SENATE OF MARYLAND
ANNAPOLIS, MARYLAND 21401

May 3, 2023

The Honorable Jacob R. Day
Secretary
Department of Housing & Community Development
7800 Harkins Road
Lanham, MD 20706

Dear Secretary Day:

We write to offer our full support for Carroll County's application for the Community Development Block Grant (CDBG) program on behalf of the Westminster Rescue Mission's Recovery Housing Program (RHP) proposal. The proposed project will improve Maryland's ability to address the Substance Use Disorder which is prevalent in our community while also addressing the specific needs of women in recovery and their children. The unmet need for recovery housing for mothers and their children is one with which we are unfortunately all too familiar; Carroll County currently has no recovery programs that accommodate women with children. This grant will allow the Westminster Rescue Mission to acquire a property and provide the county and the region with stable, temporary recovery housing for women and their children.

The Westminster Rescue Mission has a long-standing history of providing Substance Use Disorder treatment within Carroll County, and they have a strong base of community support upon which to draw in seeing this project to fruition. In hearing from our constituents, I know the pain caused by substance abuse extends far beyond the individuals struggling to overcome addiction; providing stable recovery housing for mothers with children benefits not only the women and children who reside there, but also their extended families, and the community at large. By supporting mothers in recovery to improve their health and wellness, live a self-directed life, and strive to reach their full potential, the Westminster Rescue Mission is directly addressing the needs of the women and their children, and indirectly helping to address many other societal challenges. Due to the increase in property values in Carroll County, it is unlikely that the Westminster Rescue Mission could afford to purchase a recovery housing property for women and children for a number of years. The RHP proposal funding Westminster Rescue Mission's recovery residence will allow the immediate acquisition of the property they've

identified and will provide recovery housing options for underserved women and children in our area within months.

I urge you to favorably consider this locally and regionally important project and invest in this critical infrastructure to support women in recovery and their children, not only for the benefit of Carroll County, but for all of rural central and western Maryland. This application is reflective of a strong partnership between the Westminster Rescue Mission, Carroll County, and local partners, leveraging current and anticipated resources to implement this vital program.

Sincerely,

A handwritten signature in black ink, appearing to read "Justin Ready", with a stylized flourish at the end.

Senator Justin D. Ready

SIGN - IN SHEET
Public Hearing – SFY 2024 Community Development Block Grant
Recovery Housing Program
Thursday, October 12, 2023
10:30 A.M.

Name:	Email:	Address:
1. Carolyn Kinnear	ckinnear@westminsterrescuemission.org	466 Silver Ct.
2. Cathy Baker	cathy.baker@maryland.gov	290 S Center St. West
3. Stephanie Halley	shalley@westminsterrescuemission.org	188 Weebauge mill
4. Yvonne Zink	xyzink54@gmail.com	732 DAVID AVE 21157
5. Celeste Speckle	Cstocke@carrollcountymd.gov	10 Distillery Dr. Westminster, MD
6.		
7.		
8.		
9.		
10.		

**Citizen Services
Briefing Paper
10/12/23
Open Session**

Issue:

Public Hearing: FY24 Community Development Block Grant (CDBG) Round 2 Application – Recovery Housing for Women and Children

Grant: Approval to Submit Application and Acceptance of Award: Round 2 FY24 CDBG Recovery Housing Application

Background:

On 9/14/23, the Board of Commissioners approved the development of a CDBG application to support a Recovery Housing Project for the Westminster Rescue Mission. A public hearing is a requirement for the grant application and was advertised in the Carroll County Times on 10/6/23.

The WRM has 55 years of experience providing recovery services in Carroll County and has long recognized the need for housing for women in recovery. A suitable location will be identified after award and a second briefing and public hearing will be held with the Board of Commissioners. The facility proposed for purchase must meet all zoning requirements, have support of neighboring properties, and will require certification by the Health Department. The facility will serve 3 -4 women and their children annually and programming will be structured to support long-term stability.

FY24 Projected CDBG Budget - Westminster Rescue Mission

Westminster Rescue Mission	\$33,000
Community Development Block Grant	\$1,750,000
County Cash Match	0
Total	\$1,783,000

Contact the Carroll County Grants Office, 225 N. Center St., Westminster, MD at 410-386-2212 for a draft of the FY24 CDBG application (Round 2) between October 13, 2023 and October 23, 2023.

Action: Briefing/Discussion/Decision

Staff Recommended Motion: I move the Board of Commissioners approve the submission of the FY24 CDBG Recovery Housing Round 2 Application and Accept the Award

Attendees:

Celene Steckel, Director, Citizen Services
Stephanie Halley, Executive Director, Westminster Rescue Mission
Debby Standiford, Grants Manager, Management & Budget

Ad Number: 7508830-1
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Advertiser:
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Main News/A003/CCCT
Recovery Housing Public Hearing Oct

THE BALTIMORE SUN MEDIA GROUP
Publication Date: 10/06/2023

This Electronic Tearsheet serves as confirmation that the ad appeared in a Baltimore Sun Media Group Publication on the date and page indicated. Exploiting or repurposing any content displayed or contained is prohibited.

FIVE-DAY FORECAST

TODAY
77/61
Cloudy with a passing shower; breezy this afternoon
8 a.m. 64 **5 p.m.** 75 **9 p.m.** 68
Wind: S-7-14 mph Chance of precip: 80%

IN THE SKY

TODAY
Sunrise 7:09 a.m.
Sunset 6:43 p.m.
Moonrise 11:57 p.m.
Moonset 3:00 p.m.
TOMORROW
Sunrise 7:10 a.m.
Sunset 6:42 p.m.
Moonrise none
Moonset 3:42 p.m.
Last Oct 6 New Oct 14 First Oct 21 Full Oct 28

SATURDAY

67/47
Not as warm
Wind: NW 10-20 mph
Chance of precip: 55%

SUNDAY

59/43
Mostly sunny and breezy
Wind: WNW 10-20 mph
Chance of precip: 10%

MONDAY

59/47
Breezy with a shower
Wind: WSW 10-20 mph
Chance of precip: 65%

TUESDAY

64/43
Partly sunny
Wind: W 6-12 mph
Chance of precip: 15%

ALMANAC

YESTERDAY'S TEMPERATURES
High 81
Low 54
Last year high 65
Last year low 51
Normal high 72
Normal low 51
Record high 97 in 1941
Record low 35 in 1996
©2023; forecasts and graphics provided by
AccuWeather Get the AccuWeather app;

YESTERDAY'S PRECIPITATION

24 hours through 5 p.m. yest. 0.00"
Month to date 0.00"
Normal month to date 0.68"
Year to date 31.17"
Normal year to date 34.90"

Almanac data measured at Baltimore Washington International Airport

UV INDEX

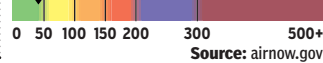
2
The higher the AccuWeather.com™ UV Index number, the greater the need for eye and skin protection.

POLLEN FORECAST

Trees.....Low
Grasses.....Low
Weeds.....Low
Molds.....Moderate
Source: US Army Centralized Allergen Extract Lab

AIR QUALITY

Primary pollutantOzone
LevelGood



AROUND THE NATION

TODAY	HI	Lo	W	TODAY	HI	Lo	W
Albuquerque	80	50	s	Kansas City	59	39	w
Atlanta	81	57	c	Key West	88	79	pc
Atlantic City	73	64	pc	Las Vegas	91	66	s
Austin	88	59	pc	Little Rock	79	50	s
Baltimore	78	64	c	Los Angeles	97	69	s
Baton Rouge	88	60	c	Louisville	75	46	c
Biloxi	84	63	t	Miami	91	76	pc
Boise	76	50	s	Milwaukee	61	46	sh
Boston	70	62	c	Minneapolis	54	42	sh
Charlotte	81	62	c	Nashville	80	48	c
Chicago	60	45	pc	New Orleans	85	69	t
Cleveland	70	47	r	New York	73	65	r
Dallas	87	54	s	Oklahoma City	76	41	s
Denver	54	37	s	Orlando	90	73	pc
Des Moines	54	39	sh	Phoenix	105	79	pc
Detroit	68	46	pc	Reno	81	48	s
El Paso	86	62	c	Richmond	79	63	c
Fairbanks	40	29	sn	Salt Lake City	73	50	t
Fargo	56	36	sh	Seattle	74	53	pc
Honolulu	88	75	pc	St. Louis	68	46	pc
Houston	87	63	pc	Tampa	90	76	pc
Indianapolis	69	44	pc	Tucson	100	72	pc
Juneau	53	49	r	Washington D.C.	78	63	c

Weather(W): s-sunny, pc-partly cloudy, c-cloudy, sh-showers, t-thunderstorms, r-rain, sf-snow flurries, sn-snow, i-ice

Stadium

from Page 1

the Orioles have said, is to revitalize the area around Camden Yards.

“This is not just about a baseball stadium,” Moore said. “This agreement will play a critical role in shaping the economic future of the city of Baltimore and of our state and will unlock opportunities for generations of Baltimoreans and generations of Marylanders.”

According to the nonbinding MOU, which was signed by Orioles Chairman and CEO John Angelos and Maryland Stadium Authority Chairman Craig Thompson, the Orioles would have the right to work with private firms to develop parcels around the stadium, including the warehouse and Camden Station. The development rights would cost the team an average of less than \$1 million annually over 99 years.

Under the terms outlined by the MOU, the Orioles would no longer pay to rent the ballpark (which has averaged just under \$7 million annually) and would instead take over stadium operations, management and maintenance. That would

be similar to the stadium authority’s arrangement with the NFL’s Ravens and would save the state money, officials said.

The ballclub would also receive \$3.3 million annually (\$100 million over 30 years) from the state for ballpark repairs.

In a commentary Wednesday in The Baltimore Sun, former stadium authority Chair Thomas Kelso criticized the MOU, saying there are “numerous issues that need scrutiny.” In particular, Kelso, who was appointed by Hogan, pointed to the fact that the Orioles, not the state, will have the power to make state-funded improvements to the ballpark.

“These changes will eviscerate the MSA’s role and responsibility at Oriole Park and reverse nearly four decades of success,” he wrote.

The changes outlined in the MOU would eliminate some stadium authority jobs. Officials with the authority have told the board that any employee losing a job would be hired by the Orioles or placed elsewhere in state government, and the MOU states that the club would work with the state to make “significant efforts to hire, contract with, or relocate MSA employees whose jobs

are impacted by the Orioles’ assumption of the operations and maintenance obligations at the Ballpark.”

However, Kelso wrote that “long-serving, exceptionally loyal MSA employees will lose their jobs, pensions and benefits” because of this change.

Last week’s announcement of a 30-year deal came after years of negotiations between the state and the Orioles. The club signed a 30-year lease to begin playing at Camden Yards when it opened in 1992, and that agreement was extended in 2021 to Dec. 31, 2023.

As the Orioles played last Thursday night, ultimately clinching an American League East title, the video board showed Angelos and Moore seated together with a message that the state and Orioles had “agreed to a deal that will keep the Orioles in Baltimore and at Camden Yards for at least the next 30 years!”

Baltimore Mayor Brandon Scott and the Ravens both congratulated the Orioles on their new “lease.”

However, that deal was not as concrete as a lease, it was revealed the next day. Moore, who worked as a CEO before he became governor, explained his reasoning for the MOU on Wednesday.

“I do think it’s important

to take a moment to remind everybody that in these type of multidecade, multi-billion-dollar commercial deals, that memorandums of understanding, like the one that we announced last week, are not only commonplace but, in many cases, they’re prerequisites and a key step to being able to getting deals done,” he said.

The Ravens, however, agreed to a lease earlier this year without first establishing an MOU. The NFL team and the state began negotiating in mid-August 2022, according to Kelso, and the deal was finalized Jan. 4 by a Board of Public Works vote.

“We specifically avoided an MOU because it is worthless,” Kelso told The Sun. “You either have an executable lease or you don’t. The time spent negotiating an MOU is wasted and could have been better spent just working on the lease.”

It’s unknown when a lease will be signed. The lease, in its current form, could be extended by a year or two before Dec. 31, officials said.

Ahead of the stadium authority’s monthly board meeting Tuesday, its agenda first included no mention of lease negotiations, but an item was later added,

noting that “lease negotiations” would be discussed in closed session. However, there was no closed session during the meeting and the negotiations were not mentioned.

“The chair determined that it was unnecessary, so no closed session was called,” a stadium authority spokesperson said in a statement Thursday.

Moore said Wednesday that he looked forward to bringing a lease agreement before the Board of Public Works “in the near future.”

The governor’s comments Wednesday marked his first time speaking extensively about the arrangement since it was announced Thursday and outlined Friday by state officials.

Moore spoke Wednesday as he and the rest of the procurement board — which includes comptroller Brooke Lierman and treasurer Derek Davis — approved the first contract under a law that allows both the Orioles and Ravens to tap \$600 million of state financing each for stadium improvements in the coming years, paid for by state lottery money.

The contract approved Wednesday was for \$6.6 million in improvements to M&T Bank Stadium as the Ravens prepare some

changes to the stadium, including relocating the press box, by August 2024.

Under the law, the Orioles won’t be able to similarly capitalize on that large state investment until a long-term lease is signed. The arrangement is favorable for the pro teams, economists who study the topic have said, warning that stadium subsidies are almost always a bad deal for taxpayers.

The deal was approved by the Maryland General Assembly and Hogan in 2022 to ensure both teams signed long-term deals to remain in the city.

Moore called the state-funded improvements to the stadiums a “historic investment” and had confident words too for the Orioles on the field. The ballclub has been the best story in baseball this year, winning 101 games, their most since 1979.

“This is Maryland. We do big things in Maryland,” Moore said. “There is going to be World Series baseball in Baltimore, and not just this year but for years to come.”

Baltimore will host its first playoff game in nine years at 1 p.m. on Saturday as the Orioles, the No.1 seed in the American League, play Game 1 of their AL Division Series.

LOTTERY

For updated lottery results, go to baltimoresun.com/lottery.

A ZIP CODE SHOULD NOT DETERMINE A CHILD'S FUTURE.
Many variables can shape a child's outcome in life—like the zip code where a child grows up. That's because not all neighborhoods have the same opportunities and resources, such as quality schools, transportation, housing, healthcare, food and jobs. The good news is that there are many ways to improve our communities so that everyone has a fair chance to succeed, regardless of zip code. You can play a vital role in your local community.
Find out how at: hud.gov/fairhousing
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NOTICE OF PUBLIC HEARING
The Board of Carroll County Commissioners will conduct a Public Hearing to obtain the views of citizens on the submission of an application to the MD Community Development Block Grant Maryland Recovery Housing Program on behalf of Westminster Rescue Mission. Citizens will have the opportunity to discuss the proposed recovery housing project for women in recovery from substance abuse.
The hearing will be held at the Board Hearing Room, Carroll County Office Building, Room 311 located at 225 North Center Street Westminster, Maryland 21157 at 10:30 am, Thursday, October 12, 2023. The draft application will be available for the public to review on Friday, October 13 through Monday October 23, 2023, at Carroll County Government, 225 North Center Street, Westminster, Maryland 21157 in the Management and Budget Office (Grants) during normal business hours.
ACCESSIBILITY NOTICE: The Americans with Disabilities Act applies to the Carroll County Government and its programs, services, activities, and facilities. Anyone requiring an auxiliary aid or service for effective communication including the disabled and non-English speaking residents or who has a complaint should contact Carroll County Government's Americans with Disabilities Act Coordinator, at 410.386.3800, 1.888.302.8978, MD Relay 7-1-1/1.800.735.2258 or email ada@carrollcountymd.gov as soon as possible but no later than 72 hours before the scheduled event.
Edward Rothstein, President
Board of Carroll County Commissioners

Carroll County Farmers' Market
Fall Celebration!!
At the Ag Center
Saturday, October 7th • 8am-1pm
Breakfast & Lunch Available
All Indoors!
FREE ADMISSION
Located: Ag Center, Westminster, MD • Info: Anita 410-848-7748
www.carrollcountyfarmersmarket.com
65-75 Vendors with Hand Made Crafts, Home Baked Goods, Gourmet Foods, Apples, Apple Butter, Seasonal Produce, Fresh Eggs, Honey, Nuts, Jams & Jellies, Fall Decorations, Plants and Pumpkins.
Check website for details!
Don't Miss our seven Saturday Christmas Market starting Nov. 4th - Dec. 16th!

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FY24 CDBG Round 2
Public Hearing Transcript
October 12, 2023

(Tim Burke CA) Commissioners would you like to go ahead and have public comment for this item, or would you like to wait (Commissioner Kiler) well I guess what would you prefer caller you want to hear the presentation first or you ready to do your public comment now? (Caller Ms. Mingini) uh I would like to wait okay we'll come back to you can I get your name really quick first it's Ms. Mingini thank you very much. (Tim Burke CA): Thank you good morning, Commissioners this is a public hearing to solicit some public comment on the fiscal year 24 Community Development block grant round two application for the recovery housing for women and children on the 14th of September you approved the development of the application to support the project and a public hearing was advertised this public Hearing in fact was advertised in the Carroll County Times on October 6th 2023. With us today are Director Celene Steckel from Citizen Services, Debby Standiford our Grants Manager and Stephanie Halley from Executive Director of the WRM. They have a short presentation to make and then if you have any questions they're available for that before we open to the public (Commissioner Kiler) as you're making the presentation and we don't have adult supervision on either side today if anybody in the audience wants to make public comment do you mind taking the card not at all so do a fill out a card in the back and give it to us up front if you want to speak when the yeah the salmon colored cards in the back and we ask you to limit your comments to three minutes each yes okay thank you. (Celene Steckel, Citizen Services Director) Thank you for having us again Commissioners and as Mr. Burke said we were here before you previously to open this up and speak to having a public hearing. One of the other pieces of the puzzle is we are Stephanie will share with us she's actively searching for the best property the most appropriate location that will really elicit the type of environment and surroundings that will support this recovery home and so we will be back before you once that property is identified to host another public comment and a public hearing because we want to make sure that the public has adequate time to provide input and make sure that they all feel comfortable with where we are with this process so I'm going to turn over to Debby there's some specific information. (Commissioner Kiler) The comment you made so the public knows it and anybody comment today this is not site specific the next time will be site specific so they get every opportunity to comment once a site's identified correct. (Debby Standiford, Grant Manager) Yes the state changed the requirements a little bit for round two and are allowing us to apply without having a site identified but we'll be back before you with that information and for anyone listening if they would like to see a draft of the application prior to our submission to the state they can contact the Carroll County grants office at 225 North Center Street Westminster or phone 410 386 2212 we will have that draft available to them starting tomorrow through the 23rd of October for their review and comment. I'll turn it over to Stephanie. (Stephanie Halley) All right thank you good to see you all again thank you for your time morning and good morning and I would just like to say what we have before us is an opportunity to leverage to bring resources into the county to be able to support a need that we all know exists and we have talked about that previously to be able to support women who are see women who are in recovery and their and their children and as both Celene and Debby said this funding would that would be made available is not for a specific site we would find the site and then come back and give the public an opportunity I will say that a part of our plan as we've discussed before is that we would make sure that all neighboring properties are made aware both door to door with us leaving something on doorsteps but also mailing also putting

you know giving public notice and having this public hearing and so we definitely want to take this opportunity one of the things that to me is I don't know if I would say better than last time but what this opportunity affords us is more time to be able to build relationships and educate folks about what we would be doing so that there aren't any no one's misconstruing what would be happening on any particular site so I thank you very much for considering our request. (Commissioner Vigliotti) I'm very sorry that things didn't quite work out the first time and I know that for obvious reasons you can't go into to many specifics but do you have like a handful of properties that you're looking at or you have no idea about anything yet you're still in a search (Stephanie Halley) We have looked at properties but because the timetable I mean what I could identify a property today and by the time if we awarded the funding those properties would be gone and so yes we've been window shopping I would say but really haven't narrowed anything down to a specific site. We are looking for a rural property so not something that would be in town but something that would be out with lots of space and opportunity for those families. (Debby Standiford) I'm sorry commissioner (Commissioner Vigliotti) oh I was going to say thank you for your diligence. (Debby Standiford) Awards are going to be made pretty swiftly so we should know mid-November whether we're awarded and then we can move forward with identifying a property last time we had four weeks to do it all now we'll have much more time to look we have to complete the project within 18 months, so we have plenty of time to find the right property this time. (Commissioner Kiler) The state made a good change. (Stephanie Halley) The state did make a good change. (Commissioner Gordon) Well I was going to ask a question but you actually just answered it regarding the window of time in which to acquire property I think I think it's a good legitimate amount of time and obviously to your point a minute ago given the challenges of real estate right now you could have found something it would be gone just as quick with what's going on in many areas but definitely Carroll County so I think it's great they made that modification.

(Tim Burke) Yes why don't we take the caller since she's been okay Chris can you go ahead and do the caller (Chris Swam) yes caller could you begin you will have three minutes if you just identify yourself and give us the general area you're calling from and you may begin (Ms. Migini) oh ok Westminster, Maryland and I think they I heard and they answered most of it with the time frame and that the address would actually be listed this time and when the application is submitted will the Commissioners review it and make sure that the neighboring properties were contacted on their part yes. (Commissioner Kiler) Yes, they want it to be very transparent. (Ms. Migini) Okay I just that that was just a concern is that the application was submitted again and that it wasn't actually verified this time, so I was just making sure that all parts are you know but that was it thank you thank you very much.

(Chris Swam) Our first speaker is Kathy Baker. (Kathy Baker) Hi Commissioners I come before you in support of this application as well as the Carroll County local Behavior Health Authority from the health department we've been sitting on an enormous amount of money for the last two years for this project we RFP this out twice. Stephanie contacted us after the first application, and we've had conversations with her about moving forward. It was offered to many other providers in the community, so the addiction Healing Center is the first one to come forward. There is startup funding as well to support that as well as bed funding for the residents that are in this program, we right now are sending women with children outside of our County for services and it just you know it's so much better if people can recover in their own Community with family support and build their networks here so that's my comments. Any questions? Okay thank you. (Commissioner Kiler & Vigliotti) Thank you very much. Thank you. (Tim Burke, CA) Next is Yvonne Zensky. (Yvonne Zensky) Good Morning I didn't expect to speak but since the October 24th meeting is closed, I decided to come to today. I'm writing a letter in response to the board of Carroll County Commissioners Open Session September 28th, 2023.

Regarding a public hearing about the drug treatment facilities. I did send a letter to all the Commissioners on October 3rd of this year, and I heard back only from Commissioners Vigliotti and Guerin. Yet not our own commissioner in our district I live on David Avenue in the Fairfield Community of Westminster I am a homeowner living here for the past 35 years sorry I'm a little nervous I am writing about the drug substance abuse Recovery Center group homes referred going forward as drug recovery centers that have been allowed to be established in our neighborhood due to federal and state laws that have simply and quite frankly have been established and work adversely for homeowners such as myself and many of our neighbors. The state law specifically states that small group homes which have eight or less beds are permitted to be in all residential zones and may not be subject to any special regulations or zoning ordinances enacted by the local government that was specifically from a letter I received from an attorney for the county. We have a lovely neighborhood well established homes most owned by the people who live in them many middle age to elderly we take care of our homes the best we can there are currently four of these drug recovery centers in our neighborhood and of the four there are two on my street and one is Just Three Doors Down from my home and never in a million years would I think this dynamic would occur in our neighborhood because of this our elderly homeowners are becoming afraid and worried of increased crime putting their homes up for sale while young families are moving away. We hold our breath with each home purchased that the new owners will be a family and not another drug Recovery Center as we do not have the protection of an HOA we rely on our lawmakers to have common sense and pass common sense laws to protect us yet provide the care that drug users need for rehabilitation we do not want them to have that care. Imagine if you had four drug recovery centers on your street in your neighborhood how would you feel about it how does this happen many of us are devastated still when we brought this to the County Commissioner's attention last year I wrote to all the Commissioners then and only heard back from Roberta Windham Esquire and then Commissioner Eric Bouchat who initially wrote to me thanks for the email expressing your concerns Commissioner to me. Sorry, thank you for your email expressing your concerns Commissioner Frasier is your representative and you should show up at all the hearings to share your concerns. I did my homework I knew which Commissioner represented our area and I went to all the hearings but in my reply I told him with all due respect our neighborhood is just the beginning of the zoning problem I then went on to explain it will become a countywide program problem if not addressed wholeheartedly by the Commissioners and now you have the Buckhorn Road of Sykesville residents deeply concerned of the change of dynamics of their lovely neighborhood and after watching the recording of the public hearing on September 28th 2023 I understand their fear their anger their resentment they will feel the need to install cameras and better outside lighting such as we have expenses they may never had considered before such as a lawyer to represent them there will be more street traffic in (Commissioner Kiler) Please finish your thought please finish your thoughts. (Mrs. Zensky) Yes sir, so a couple of things have you looked into limiting the density of these drug recovery centers in residential neighborhoods such as one of 250 houses or whatever deems reasonable have you looked at the buyers of these homes, they were purchased by a Pennsylvania business be elite properties. It concerns me that they are posing as a homeowner planning to live there when in fact, they have a different agenda and that would be a straw buyer. Has anyone looked at the water usage are we not in a drought situation where our homes on average have small families of two to four maybe five at the most people of two adults two to three children these have eight adults in each one so that's 32 and 32 adults using water please and I'm finishing yes sir before I close my letter I would appreciate being notified of more public hearings about this topic I leave you with a lot of

questions to consider and look for answers taking action to limit this adverse law to homeowners that is just deteriorating the heart of our lovely community would give us all hope and mainly resolution thank you for the extra time. (Commissioner Kiler) Thank you, anyone else? I don't know if the other Commissioners agree with me I'd like to make one clarification I was elected by Manchester Hamstead and Finksburg I work for every taxpayer in Carroll County thank you and another question that I thought of before and I could ask it the next time but what I'd like to ask it now with Westminster's Rescue Mission and with this proposed facility and I know you probably can't control it but what percentage are local residents as opposed to out of state or out of County do you have a feel (Stephanie Halley) Of who would be living in this property? Yes, what I would anticipate is that it would be the majority of folks would be here from Carroll County and as Miss Baker from the Department of Health shared right now there aren't places for these women and children to go so, we're sending them out so this would keep them here. We anticipate that it would be Carroll County residents that would be living there thank you. (Commissioner Vigliotti) Can you very briefly remind us the sorts of reasons that these women would be going to these centers? (Stephanie Halley) Sure, so these are women who are in recovery who are starting recovery who don't have places to live and who don't have places often times that are conducive to recovery and typically if a woman needs to be in a treatment center or needs to you know work on recovery and whether it's an IOP program or outpatient or inpatient they have to leave their children and so women aren't choosing to leave their children to get sober to get clean and so this removes that choice so that women are able to stay with their children while seeking treatment seeking recovery and having a safe environment in which to live. (Commissioner Kiler) How long either at the current Rescue Mission or at this proposed facility how long do people typically stay? (Stephanie Halley) So, it varies so at the current at our rescue mission on Lucabaugh Mill Road we have different programs one of which is a long-term residential program which goes up to 9 months. The other are transitional houses and for those folks they can stay in those for up to 18 months often people will come into a long-term program and then move into a transitional house so sometimes they're there for a longer period of time. For this location it's not necessarily a treatment center it's residential living but we would anticipate folks would be here for 18 months two year you know it would be a significant period of time while they their lives are becoming more stabilized while they're getting treatment in our outpatient facility or other outpatient facilities so it would it's not kind of in and out and I'll say we are committed to closely managing our houses and to having a house manager on site etc. and not to packing people in but to giving space thus the giving space for people to recover safely. (Commissioner Gordon) Just for clarification purposes when you mentioned have a house manager on site is that someone that's going to be living on site yes okay yes not getting into the specifics this morning of that topic too deeply but I know there are other entities where they have a house manager that is not there on a consistent basis correct so for us for you will be someone that be living there someone who living there on the property I appreciate that. (Celene Steckel) I think also to note that I don't think we mentioned today but this facility is projected to host three to four women and their children annually it's not a large eight room facility in that way (Commissioner Vigliotti) Motion to approve the submission of the FY 24 CDBG Recovery Housing round two application and accept the award (Commissioner Gordon) Second. (Commissioner Kiler) Okay, I have a motion and a second any more discussion all those in favor I thank you I think you have to say I too I yes, I thought I did. (Celene Steckel) We also need to close the public hearing we can either offer that today or we can leave it open for 10 days. (Tim Burke) unless you have any reason to is there any reason under law to keep it open for 10 days? (Celene Steckel) It's the commissioner's decision and I also think that because we'll be coming back for another public hearing that well be opening once we have a property identified I would

recommend that we look to close it today (Commissioner Vigliotti) So we need another motion yes just for clarification so you're not in favor of keeping the record open for 10 more days I mean it wouldn't hurt right I mean it wouldn't hurt. Does it delay? It doesn't. (Debby Standiford) We have plenty of time sometimes we ask that it closes early because of the deadlines but we have time you're okay not it's not due until after the 10-day mark so we can certainly keep it open for additional public comment and then we'll we include all of that in the application to the state that's part of our application. (Commissioner Kiler) you did mention that they have the opportunity they can request the application that we're submitting the Draft application (Debby Standiford) Yes and we'll also we share all that with the state (Commissioner Vigliotti) Motion to close the public hearing and leave the record open for 10 days (Commissioner Gordon) Second, okay any more discussion all those in favor I now you got it you got it now okay thank you very much thank you for the public comment thank you we appreciate it.

Part F – National Objective

PART F

NATIONAL OBJECTIVE:

1. In the space below, describe in narrative form how the project will meet the national objective.

☒ **1. Benefit to Low and Moderate Income Persons:**

☒ **Limited Clientele (LMC)**

☒ Homeless Persons

☐ Persons who meet the federal poverty limits

☒ Persons insured by Medicaid;

☒ 51% of clientele are persons whose family is LMI

Total estimated # of beneficiaries 8 CDBG \$ per beneficiary \$ 218,750

Total estimated # of LMI beneficiaries 7 CDBG \$ per LMI beneficiary \$ 250,000

% of LMI beneficiaries to total 87.5 %

Count by adult participants to be served over the two-year period. Do not include children.

The Westminster Rescue Mission's Addiction Healing Center's Recovery House for Women and Children will meet the national objective of benefiting low- and moderate-income persons by serving women and children who primarily are below the federal poverty limits. Currently, 98% of the clients residing in the Addiction Healing Center's in-patient treatment program receive Medicaid, and the women and children who will seek recovery housing are anticipated to be receiving Medicaid, therefore qualifying as low income. Some of the women and children may be homeless or be unable to afford housing. The Westminster Rescue Mission has always been known for extending services to anyone in need, regardless of ability to pay and this will also be emphasized to the women and their children applying for admission to the recovery housing. Once the recovery housing becomes operational, expectations are that 8 women would be served within a one-year span and that 7 of these women would fall into the low- and moderate-income category.

Part G – Sources and Uses of Funds

Attachments:

Comparable Listings

Renovation Estimates

Westminster Rescue Mission Board Commitment

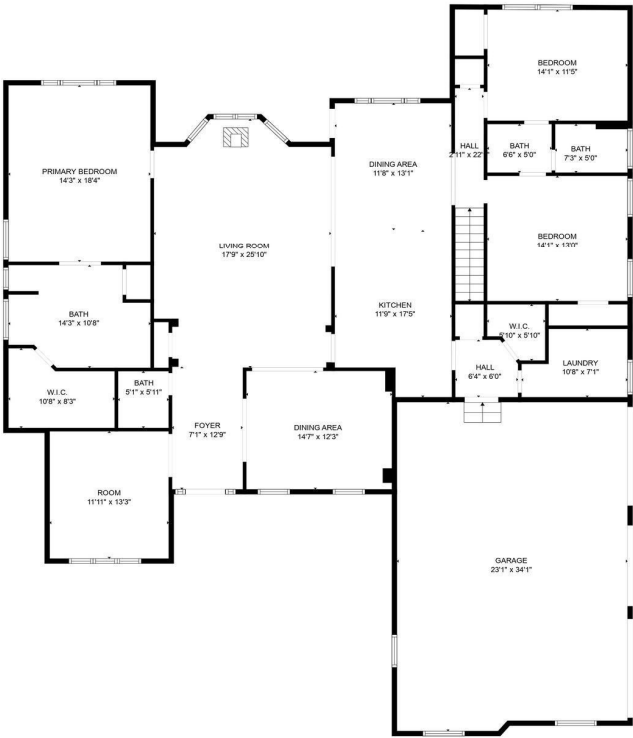
PART G

SOURCES AND USES OF FUNDS: List each specific project activity separately. Type in the actual sources of other funding. Indicate whether funds are "L" for loan or "G" for grant. **INDICATE STATUS OF FUNDS** using "P" for pending, "C" for committed, "R" for received, "N" for no action. Attach commitment letters and cost estimates directly behind this page of the application. For administrative costs, indicate what portion of local contribution is cash and what portion is in-kind.

THE APPLICANT IS THE JURISDICTION. ALL PROJECTS MUST INCLUDE ADMINISTRATIVE COSTS FOR THE APPLICANT.

ACTIVITY	SOURCES OF FUNDS					TOTALS BY ACTIVITY	STATUS
	CDBG:	Carroll County:	WRM:	OTHER:	OTHER:		
Appraisal Costs			\$2,000			\$2,000	C
Settlement Costs	\$80,000					\$80,000	P
Acquisition Cost	\$1,300,000		\$16,000			\$1,316,000	P
Total Renovation Cost (if applicable)	\$370,000					\$370,000	P
Project Admin. (Cash)							
Project Admin. (In-Kind)			\$15,000			\$15,000	C
General Admin. (Cash)							
General Admin. (In-Kind)		\$2,500	\$2,500			\$5,000	C
TOTALS BY SOURCES OF FUNDS							
	\$1,750,000	\$2500	\$35,500	\$	\$	\$1,788,000	

505 South Bend Court; 4 bedrooms, 3 baths, 25.24-acre lot, \$1,300,000





1165 Line Road, 4 bedrooms, 4.5 bath, 5.5-acre lot, \$1,600,000.





3831 Lineboro Road, 5 bedrooms, 3.5 bath, 10-acre lot, \$1,230,000.



Renovations possible for property to be identified:

Budget: \$370,000

Security System: \$5,000

Lighting/electrical/plumbing: \$75,000

Windows/Doors: \$50,000

ADA Compliance/Retro-fitting: \$200,000

Permits: \$5,000

External upgrades: \$10,000

Contingency: \$25,000



October 16, 2023

The Honorable Jacob R. Day
Secretary
Department of Housing & Community Development
7800 Harkins Road
Lanham, MD 20706

Dear Secretary Day:

On behalf of our Board of Directors, I write today to confirm our commitment to supporting the work that our organization is doing in the community. While the Westminster Rescue Mission has been a Carroll County institution since 1968, especially in the past several years, our Addiction Healing Center has grown substantially, working together with partners in the community to identify and address the needs of our struggling neighbors. As you well know, here in our county, there is an absolute lack of opportunities for women with children to stay together while women are finding recovery. We are committed to providing opportunities for those families.

While our organization has been planning for and is prepared to implement a program for women with children, we do not currently have an adequate setting to support them, thus our request for your investment in the purchase of property. Although we are requesting substantial financial support for the acquisition of a property to be used as recovery housing for women and children, as an organization, we are prepared to support a portion as reflected in the submitted budget, of the purchase of the property, but also for the operation of the program in the months and years to come. With widespread support in our community (including law enforcement, community health partners, donors, and businesses), and funds already identified for programming, we are strongly positioned to meet the need that is so apparent.

Should you have any questions, please do not hesitate to contact me (Theresa Bethune; theresa@infopathways.com; 410.215.1719). Thank you for your consideration and for supporting women with children to finding and maintaining recovery.

Sincerely,

A handwritten signature in dark ink, appearing to read "Theresa Bethune", with a long, sweeping horizontal line extending to the right.

Theresa Bethune, Board Chair

Part H – Project Administration

PART H

PROJECT ADMINISTRATION: This section will discuss the capacity of the applicant to administer the project and how CDBG funds will be used for project administration costs. Project costs for engineering, architectural services and inspections are to be identified as separate line items in Part F.

1. Identify the primary person for the *jurisdiction* who will administer this project. Discuss their experience with CDBG regulations and requirements as well as past grant and project implementation.

Debby Standiford, Carroll County's Grants Manager, will administer the project. Ms. Standiford has worked in County Government for 20 years, and as the Grant Manager for the last 10. Prior CDBG experience includes the following projects: Springboard DV Safe House, Boys and Girls Club Gym, CHANGE Inc. Respite Inn; CHANGE Roof Replacement and the ARC Renovation and HVAC project.

2. Identify the primary **subrecipient staff** who will be responsible for Recovery House operations and service provision, as applicable. Discuss their experience with operating and providing support to women in recovery who are seeking reunification with their children and/or operating supportive housing programs.

Sources and use of funds for staff are to be provided in the projected operating budgets.

Job Title	Duties and Responsibilities	Experience
Chief Health Officer: Angela Longe , PMHNP-BC, FNP-C	The Chief Health Officer will be responsible for overseeing the Recovery House program in its entirety.	<ul style="list-style-type: none"> • Has worked in addiction medicine for six years • Currently serves as Chief Health Officer of the Addiction Healing Center • Psychiatric Nurse Practitioner • Provides psychiatric nursing services for the Addiction Healing Center and served as the Psychiatric Nurse Practitioner for the Women's Program from 2020-2022
Clinical Supervisor Kim Shalenko, LCPC	The Clinical Supervisor will be responsible for supervising the direct care	<ul style="list-style-type: none"> • Newly hired Director of Clinical Services for the Addiction Healing Center

	staff providing services for the Recovery House.	<ul style="list-style-type: none"> • Has worked in Substance Abuse Treatment field for 13 years. • Is a Licensed Clinical Mental Health Counselor • Received clinical supervisor designation for mental health counselors and substance use disorder counselors • Experienced in MAT clinic implementation
Recovery Program House Manager	This individual will live at the recovery house, provide support, and serve as a daily accountability supervisor to the residents.	<ul style="list-style-type: none"> • Position to be filled prior to starting recovery house program • Candidate will have appropriate qualifications and relevant experience
Case Manager/Certified Peer Recovery Specialist: Shannon Conary	The Case Manager/Peer Recovery Specialist will be responsible for identifying necessary services for the women and children and helping them to secure permanent housing once leaving recovery housing. She will also be responsible for serving as a mentor/guide for the women using her own lived experience in addiction.	<ul style="list-style-type: none"> • Certified as a Peer Recovery Counselor through the Maryland Addiction Professionals Certification Board (MAPCB) • Certified Medication Technician • Experience providing direct care for women in recovery from 2020-2022 at the Westminster Rescue Mission • Currently providing case management services for the Westminster Rescue Mission
Behavioral Health Counselor	The Behavioral Health Counselor will provide one-on-one mental health counseling to the women and their children.	<ul style="list-style-type: none"> • Position to be filled prior to starting recovery program • Candidate will have appropriate SUD treatment

		qualifications and relevant experience	
Recovery Housing Coordinator	The Recovery Housing Coordinator will be responsible for intake, admissions, and developing an individualized recovery plan for each resident.	<ul style="list-style-type: none"> • Position to be filled prior to starting recovery program • Candidate will have appropriate qualifications and relevant experience as defined in the BHA's guidance for women's recovery housing programs 	
Facilities Manager Lee McLaughlin	This individual will be responsible for upkeep and maintenance of the Recovery House facility.	<ul style="list-style-type: none"> • Served as Facilities Manager for the Westminster Rescue Mission since 2021. 	
If CDBG funds are being requested for project administration related to the grant activities, please complete the following:			
Person	# Hours Anticipated to Work on Project	Hourly Wage	Total Funds
N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A
Total Funds Requested			

Part I – Project Schedule

PART I

PROJECT SCHEDULE: Using the anticipated month of grant award as the start of the activities, list all project activities and the anticipated dates for the start and end of specific activities. A CDBG grant agreement provides a 12-month implementation period so all activities to be paid for with CDBG funds must occur within this timeframe. If an activity is completed prior to application or award, indicate the actual dates.

NOTE: *An Environmental Review is the first step for every funded grant after award date*

<u>ACTIVITY</u>	<u>BEGIN</u>	<u>COMPLETION</u>	<u>RESPONSIBLE ENTITY</u>
Grant Award	November 13, 2023		Applicant
Identify Property/Submit Contract	November 13, 2023	January 15, 2023	Sub Recipient
Conduct Neighbor Outreach	January 16, 2023	February 28, 2023	Applicant and Sub Recipient
Environmental Review	January 15, 2023	February 28, 2024	Applicant
Property Appraisals	March 1, 2024		Applicant
Property Settlement	March 15, 2024		Sub Recipient
Renovations	March 16, 2024	June 30, 2024	Sub Recipient
Staff Hired	March 16, 2024	July 31, 2024	Sub Recipient
Apply for BHA for Certification and Operating Funds	April 1, 2024		Sub Recipient
Occupancy/Operating	September 1, 2024		Sub Recipient

Part J – Davis Bacon / Build America Buy America

PART J

DAVIS BACON / BUILD AMERICA BUY AMERICA:

1. Do Davis-Bacon wage rates apply to the project? ☐ Yes ☒ No
2. If yes, do renovation /construction cost estimates reflect Davis-Bacon rates?
☐ Yes ☐ No
3. Will this project use iron and steel products? ☐ Yes ☒ No

1. Discuss Davis-Bacon rates and their impact on the project.

N/A

2. Explain how the rates were calculated in the cost estimates.

N/A

3. Explain, if applicable, how the Build America/Buy America requirements were factored into the cost estimates.

Part K – Acquisition

PART K ACQUISITION Attach a copy of the Maryland SDAT for any property being considered for acquisition. https://sdat.dat.maryland.gov/RealProperty/Pages/default.aspx	
1. Have you identified a property for acquisition for a new recovery house?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
2. If so, what is the proposed sales price?	TBD
3. Do you currently lease a property used for recovery housing?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
4. If so, what is the proposed sales price?	N/A
5. Do you plan to purchase a site for new construction of a recovery house?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
6. If so, what is the proposed sales price?	N/A

Reminder: All acquisition must be a voluntary. Purchase of property occupied by tenants is ineligible.

Part L – Fair Housing/Equal Opportunity

PART L

FAIR HOUSING/EQUAL OPPORTUNITY: Applicants certify that a grant will be conducted and administered in conformity with applicable federal fair housing and equal opportunity laws and regulations. Complete the following to show what steps have been taken by the jurisdiction in these areas in recent years.

1. Does the jurisdiction have written employment and personnel policies and practices with equal opportunity guidelines? ☒ Yes ☐ No
2. In the past three years, have any complaints of discrimination in employment been filed against the jurisdiction by employees regarding employment? ☐ Yes ☒ No **If yes, please explain:**
3. Has the jurisdiction adopted a fair housing ordinance? ☐ Yes ☒ No
4. Has the jurisdiction taken any actions to affirmatively further fair housing through activities such as land development, zoning, site selection policies or programming or needs assessment? ☒ Yes ☐ No **If yes, please describe:**
 1. Carroll County markets programs and services to all eligible persons including persons with disabilities and persons with limited English proficiency.
 2. Carroll County buildings and communications are accessible to persons with disabilities and includes provisions for the hearing impaired and persons with limited English proficiency.
 3. Carroll County provides referrals to fair housing agencies for housing counseling services and fair housing complaints.
 4. Carroll County's Section 8 Voucher Program affirms Fair Housing in applicant and re-certification orientations and assists citizens with complaints to ensure they are dealt with fairly and objectively.
 5. Carroll County issues a Proclamation to the Carroll County Association of Realtors to celebrate Fair Housing Month in April of each year.
 6. As a non-entitlement jurisdiction, Carroll County contributes to the Consolidated Plan of the State of Maryland which includes an Analysis of Impediments to Fair Housing Choice.
 7. The upcoming Master Plan will include an Affordable Housing Study conducted by the Carroll County Department of Planning
5. Are there fair housing advocates or agencies that work in your county? If yes, who are they? Have they informed you of either public or private issues or complaints regarding discrimination?

MD Legal Aid works with County Government to provide annual training for agencies and non-profits on Fair Housing and Equal Access. In addition, the County Program Manager for the Housing Choice Voucher Program is a certified Fair Housing Specialist with the National Center for Housing Management.

The County has not been informed of either public or private issues or complaints regarding housing discrimination.

- 6.** Are all buildings owned or occupied by the jurisdiction that are open to the public in compliance with the Americans with Disabilities Act? If not, which ones, and what are the plans to bring them into compliance?

Yes, we are in compliance.

Part M: Environmental Impact

PART M

ENVIRONMENTAL IMPACT: Complete the following information related to your overall project to the best of your knowledge. Provide copies of letters or other information received to date from state and/or federal agencies about these issues related to your project. Schedule and budget should account for any mitigation or corrective actions to be taken.

1. Will your project involve the renovation of a building that is at least 50 years old or is in a national historic register district? ☐ Yes ☒ No

2. Will your project involve or impact an archaeological site? ☐ Yes ☒ No

3. Will your project impact any wildlife that is threatened or endangered? ☐ Yes ☒ No

4. Will your project involve abatement or removal of asbestos from a building? ☐ Yes ☒ No

5. Will your project involve abatement or removal of lead-based paint from a building?
☐ Yes ☒ No

6. Will your project be located in the 100-year Flood Plain? ☐ Yes ☒ No

The property is TBD but the County and Subrecipient do not intend to purchase a property that triggers any of the above.


STATEMENT OF ASSURANCES AND CERTIFICATIONS

The applicant hereby assures and certifies that it:

1. has adopted and maintains a written Citizen Participation Plan in accordance with the citizen participation requirements for the Community Development Block Grant (CDBG) Program at the Code of Federal Regulations 24 Part 570.486; and
2. held a public hearing and provided appropriate notice to ensure participation of citizens in the development the project and of this application for CDBG funding; and
3. assures that all reasonable steps have been taken to minimize the displacement of persons as a result of CDBG assisted activities identified in this application; and
4. in the event that our project does trigger displacement of persons, we will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49CFR Part 24 and it has in effect and is following a Residential Anti-Displacement and Relocation Assistance Plan required under Section 104(d) of the Housing and Community Development Act of 1974, 42 U.S.C. § 5304(d), as amended, in connection with any activity assisted with funding under the CDBG Program; and
5. will not attempt to recover any capital costs of public improvements assisted with CDBG funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements. However, if CDBG funds are used to pay the proportion of a fee or assessment attributable to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than with CDBG funds. In addition, with respect to properties owned and occupied by moderate-income (but not low-income) families, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds if the State certifies that it lacks CDBG funds to cover the assessment; and
6. will conduct and administer grant in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations and agrees to take action to affirmatively further fair housing; and
7. has adopted and is enforcing or will adopt if the following applies to a new applicant:
 - a) a policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
 - b) a policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location that is the subject of such non-violent civil rights demonstrations within its jurisdiction.
8. will certify, to the best of the certifying official's knowledge and belief, that:

- a) no Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement; and
- b) if any funds other than Federal funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress with this Federal contract, grant, loan or cooperative agreement, it will complete and submit Standard Form- LLL, Disclosure Form to Report lobbying in accordance with its instructions; and
- c) it will require that the language of paragraphs (a) and (b) of this certification be included in the award documents for all sub-awards at all tiers (including subcontracts, subgrants and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.
9. will adhere to federal and state Code of Conduct or Conflict of Interest standards relative to conflict of interest restrictions and financial disclosure requirements for local elected officials and candidates; and
10. will prevent fraud, waste and abuse of federal funds and ensure that funds are expended on activities that are reasonable and necessary;
11. will comply with the requirements of the Build America, Buy America Act which was included in the federal Infrastructure Investment and Jobs Act which was signed into law on November 15, 2021;
12. will comply with the requirements of the Right to Report Crime and Emergencies from One's Home which was included in the Violence Against Women Act Reauthorization Act of 2022;
13. will comply with the provisions of Title I of the Housing and Community Development Act of 1974, 42 U.S.C. § 5301 et seq., as amended, Title 24 CFR Part 570, and with other applicable State and Federal laws if awarded this grant; and
14. will ensure that, if applicable, any subrecipient, developer or business will comply with all regulations, policies and laws that govern this grant.


I declare that I am duly authorized to make these certifications on behalf of the applicant and certify that the above actions have or will be taken.

Edward C. Rothstein, President 

Typed Name and Title

Signature

10/12/2023
Date

REVIEWED BY: 
COUNTY ATTORNEY'S OFFICE FOR
CARROLL COUNTY
DATE: 10-11-23

RESOLUTION

WHEREAS, the State of Maryland through the Department of Housing and Community Development has solicited applications from eligible jurisdictions to apply for funding under the Maryland Recovery Housing Program, a program through the Maryland Community Development Block Grant Program; and

WHEREAS, Carroll County is eligible to apply for funding through the Maryland Department of Housing and Community Development; and

WHEREAS, the Board of Carroll County Commissioners have held the required public hearing related to the formulation of Carroll County's Grant Application; and

WHEREAS, the Board of Carroll County Commissioners understand and acknowledge that they would be responsible for completion of grant activities and any corrective actions including the repayment of funds if necessary;

NOW, THEREFORE, BE IT RESOLVED, that the Board of Carroll County Commissioners authorize the submittal of an application for Recovery Housing Program funds in the amount of One Million, Seven Hundred Fifty Thousand dollars \$1,750,000 this 12th day of October 2023 for the following project:

Westminster Rescue Mission
Recovery Support Housing for
Women and Children

BE IT FURTHER RESOLVED, that Ed Rothstein is authorized and empowered to execute any and all documents required for the submission of the application.

Board of Carroll County Commissioners
Carroll County, MD

By: 
Ed Rothstein, President

Attest:



REVIEWED BY: 
COUNTY ATTORNEY'S OFFICE FOR
CARROLL COUNTY

DATE: 10-11-23

APPLICATION CHECKLIST

Application is Complete	<input checked="" type="checkbox"/>
Statement of Assurances and Certifications is Signed and Dated	<input checked="" type="checkbox"/>
Copy of public hearing notice Attached	<input checked="" type="checkbox"/>
Jurisdiction's Citizen Participation Plan is attached, if applicable	<input checked="" type="checkbox"/>
Copy of Local Resolution Attached	<input checked="" type="checkbox"/>
Residential Anti-Displacement and Relocation Assistance Plan Attached (if applicable_	<input checked="" type="checkbox"/>
Debarment Check on Subrecipient has been completed	<input checked="" type="checkbox"/>
Limited English Proficiency Determination has been completed	<input checked="" type="checkbox"/>
Income and Expense Statements Attached	<input checked="" type="checkbox"/>
Operating Budgets Attached	<input checked="" type="checkbox"/>
Projected Budgets Attached	<input checked="" type="checkbox"/>
Proposed Budget Attached	<input checked="" type="checkbox"/>
Detailed Renovation Budget (if applicable)	<input checked="" type="checkbox"/>
New Construction Budget (if applicable)	<input checked="" type="checkbox"/>
Letters of Support Attached	<input checked="" type="checkbox"/>
Maryland SDAT Attached	<input checked="" type="checkbox"/>

Application Due: **October 25, 2023**

Maryland DHCD
C/O Cindy Stone
7800 Harkins Road
Lanham MD 20706